

Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 ISO-00 ACDE-00 SSO-00 NSCE-00 USIE-00

INRE-00 CIAE-00 PM-07 H-03 INR-10 L-03 NSAE-00 NSC-07

PA-04 RSC-01 PRS-01 SP-03 SS-20 USIA-15 TRSE-00

SAJ-01 IO-14 OIC-04 AEC-11 AECE-00 OMB-01 SAM-01

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FM USDEL MBFR VIENNA

TO SECSTATE WASHDC IMMEDIATE 0282

SECDEF WASHDC IMMEDIATE

INFO US MISSION NATO PRIORITY 0234

AMEMBASSY BONN PRIORITY

AMEMBASSY LONDON PRIORITY

USNMR SHAPE PRIORITY

USCINCEUR PRIORITY

S E C R E T MBFR VIENNA 0154

FROM US REP MBFR

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: INFORMAL SESSION WITH
EASTERN REPS JULY 10, 1974

1. BEGIN SUMMARY: IN THE JULY 10 INFORMAL SESSION OF
VIENNA MBFR TALKS, THE ALLIES WERE REPRESENTED BY THE
NETHERLANDS REP, UK REP AND US REP, AND THE EAST BY SOVIET
REPS KHLESTOV AND SMIRNOVSKY, CZECHOSLOVAK REP KLEIN AND
POLISH REP STRULAK.

2. KHLESTOV, WHO HAD MENTIONED TO US REP ON PREVIOUS DAY
THAT HE INTENDED ONLY TO MAKE A ROUTINE STATEMENT IN THE
JULY 10 INFORMAL SESSION, PRESENTED THE STANDARD EASTERN
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CASE FOR OPPOSING THE WESTERN DESIRE TO HAVE A FIRST PHASE

OF REDUCTIONS LIMITED TO US AND SOVIET GROUND FORCES. USING TALKING POINTS APPROVED IN THE AD HOC GROUP, NETHERLANDS REP FOR ALLIES FIRST MADE A COMPARISON OF THE RESPECTIVE POSITIONS OF EAST AND WEST ON THE ISSUE OF WHOSE FORCES SHOULD BE REDUCED FROM THE OUTSET. HE THEN PUT FORWARD, AS A FINAL STEP TOWARDS AGREEMENT ON THIS ISSUE, THE SUGGESTION THAT THE ALLIES COULD CONSIDER A COMMITMENT BY REMAINING WESTERN DIRECT PARTICIPANTS TO REDUCE THEIR FORCES TO A COMMON CEILING IN SECOND PHASE NEGOTIATIONS.

3. EASTERN REPS APPEARED TO BE SURPRISED BY THIS DEVELOPMENT. KHLESTOV REQUESTED A BREAK TO PERMIT EASTERN REPRESENTATIVES TO CAUCUS ON THIS ALLIED PROPOSAL. ON RETURN KHLESTOV STATED THAT EAST CONSIDERED INACCURATE NETHERLANDS REP'S SUMMARY OF MOVES MADE BY EAST IN CONNECTION WITH THE SEARCH FOR A SOLUTION TO THE QUESTION OF WHOSE FORCES SHOULD BE REDUCED FROM THE OUTSET. KHLESTOV SAID HE WOULD TAKE INTO ACCOUNT ALLIED SUGGESTIONS THAT EASTERN REPS GIVE THEMSELVES SOME TIME TO REFLECT ON THE SIGNIFICANCE OF THE ALLIED PROPOSAL THAT REMAINING WESTERN DIRECT PARTICIPANTS WOULD UNDERTAKE A COMMITMENT TO REDUCE. HE NONETHELESS WISHED TO STATE THAT AS FAR AS HE AND HIS COLLEAGUES COULD SEE, THERE WAS NOT A GREAT DEAL OF DIFFERENCE BETWEEN EARLIER ALLIED CLARIFICATION THAT THE WESTERN CONTRIBUTION TO PHASE II REDUCTIONS WOULD FOCUS ON THE FORCES OF REMAINING WESTERN DIRECT PARTICIPANTS AND THE PRESENT ALLIED TEXT, WHICH MERELY MADE EXPLICIT WHAT HAD BEEN IMPLICIT IN THE EARLIER STATEMENT. KHLESTOV CLAIMED THAT THE ONLY THING THE ALLIES HAD ADDED TO THEIR EARLIER "FOCUS" STATEMENT WAS THAT, IN ADDITION TO THE UNITED STATES, LUXEMBOURG ALSO WOULD NOT REDUCE IN PHASE II. HENCE, THE ALLIES HAD ADDED NOTHING OF SUBSTANCE TO THEIR EARLIER POSITION.

4. US REP POINTED OUT THAT THE PRESENT ALLIED PROPOSAL WAS INDEED AN INNOVATION AND AN IMPORTANT ONE. HE ALSO POINTED OUT THAT KHLESTOV WAS MISTAKEN IN CONCLUDING THAT BOTH THE EARLIER FOCUS FORMULA AND THE PRESENT PROPOSAL EXCLUDED US PARTICIPATION IN A SECOND PHASE NEITHER FORMULA ADDRESSED THE ISSUE OF US PARTICIPATION IN A SECOND PHASE AT ALL; THE FOCUS OF PRESENT DISCUSSION WAS ON THE ISSUE OF WHAT OBLIGATIONS

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COULD BE ASSUMED BY THE REMAINING WESTERN DIRECT PARTICIPANTS AND THIS WAS THE ISSUE ADDRESSED IN THE WESTERN PROPOSAL.

5. AMID CHARACTERISTICALLY LENGTHY REPETITION, KHLESTOV CRITICIZED THE ALLIED SUMMARY OF EASTERN MOVES. HE CLAIMED IT WAS OUT OF ORDER TO CATALOG INDIVIDUAL POINTS INFORMALLY ADVANCED ON A PERSONAL BASIS DURING COURSE OF INFORMAL

DISCUSSIONS, BECAUSE SUCH SUMMARIZING AND CATALOGING IMPLIED THAT THESE INFORMAL SUGGESTIONS AND IDEAS HAD MORE STATUS, THAN THEY WERE INTENDED TO HAVE.

6. IN ADDITION TO THIS DISCLAIMER, CONVENTIONAL IN SUCH CIRCUMSTANCES, KHLESTOV MADE TWO SPECIFIC CHARGES OF INACCURACY IN THE ALLED POSITION. FIRST, HE COMPLAINED THAT THE EAST HAD NEVER PROPOSED THAT REDUCTIONS BY ALL REMAINING DIRECT PARTICIPANTS OTHER THAN THE UNITED STATES AND USSR BE POSTPONED TO A SECOND PHASE OF NEGOTIATION. WHEN NETHERLANDS REP POINTED OUT THAT HE HAD NOT SAID THAT THE EAST HAD MADE A FORMAL PROPOSAL ON THIS POINT BUT HAD MENTIONED A REMARK OF AMBASSADOR SMIRNOVSKY TO THE EFFECT THAT ONE THEORETICAL POSSIBILITY MIGHT BE TO POSTPONE REDUCTIONS BY A NUMBER OF WESTERN DIRECT PARTICIPANTS TO A SECOND PHASE, KHLESTOV SUBSIDED ON THIS POINT. KHLESTOV'S SECOND CRITICISM WAS THAT THE EAST HAD NOT MADE ANY GENERAL PROPOSAL THAT AGREED OVERALL REDUCTIONS COULD BE DISTRIBUTED INDEPENDENTLY BY EACH SIDE AMONG DIREDT PARTICIPANTS AS LONG AS ALL REDUCED. KHLESTOV CLAIMED THIS REMARK HAD ONLY BEEN MADE IN THE CONTEXT OF A FIRST STEP REDUCTION, AND WAS NOT INTENDED IN A GENERAL SENSE. IT WAS EVIDENT THAT HE DID NOT WISH TO ALLOW THE IMPRESSION THAT THE WARSAW PACT HAD AGREED WITH THIS CONCEPT IN ABSTRACT, BECAUSE OF ITS POSSIBLE APPLICATION IN THE CONTEXT OF A PHASE II AGREEMENT ON A COMMON CEILING.

7. NEXT INFORMAL SESSION WILL BE HELD ON MONDAY, JULY 15.

END SUMMARY.

REMAINDER OF REPORT FOLLOWS SEPTEL.RESOR

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